# Welfare's role in enhancing social capital

Dr E K Yeoh Secretary for Health Welfare and Food 3.04.2004



#### Social investment in partite rate retainps

# Reflecting & revisiting our welfare policies & directions now – because

- A lot has changed around us, e.g.
- Welfare philosophies, policies and practices worldwide - have gone through significant revisions over the last few decades – our academic colleagues will discuss these further
- ❖ The international and local contexts that influence social needs and responses have changed dramatically (e.g. global movements in trade & people, population aging, knowledge economy, rapid changes in knowledge & skills requirements)

### 50 years of welfare development

#### Sustainability & Developmental Outcome 1990s – 2000>

[promoted by the UN, World Bank]; Balanced & Sustainable (social, economic & environmental); Future focused – on creating opportunities; New public/private partnerships; New consensus on shared social responsibilities to support families & communities

#### **Equity (1980s >)**

Rebalancing Rights & Contributions

Revisiting fairness within generations,

Obligations & Responsibilities of one

generation for the others

**Increased Users Participation** 

Social Relief (1940-50s)

[post war(s)]; Fabianism - Humanitarian Aid agencies

Welfarism (1960-70 >)
Professionalised, systematic welfare Services; rights-based Social Assistance



Increased focus on building social capital — focus on innovative solutions and "welfare that works"

Just like in the health area - our public and personal health may be better protected by:

- Strengthening our own natural immune system, improving our environment and strengthening our social support systems;
- Rather than focusing unduly on the individual medicines and cure

- . Social Investment & Tripartite Partnerships
  - Overseas examples of individual and community capacity building approaches: e.g.
  - Early Start & 2<sup>nd</sup> Chance learning for children and their mothers from at risk families in the US, to
    - Enhance their health and development &
    - Provide 2<sup>nd</sup> chance learning to reduce depression for these children's mothers; &
  - Stand Tall Programme in a NZ town with > 50% local unemployment, to
    - Reduce juvenile delinquency; &
    - Enhance community safety



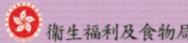
# Local experiences in applying the social investment approaches -

- contributions of the retired & elderly to build street-level neighbourhood support networks
- self-help and mutual help co-operatives by middleaged unemployed women & under-employed decorators
- capacity and network building amongst ethnic minorities and locals
- supportive communities through local tri-partite partnerships



### OECD countries - concerns

- Need for re-designs of the safety nets
- Mechanisms to prevent & minimize risks of dependencies
- Turning passive welfare services into active springboards to lift people out of adversity
- Breaking cycles of inter-generational dependencies
- Removing disincentives for self-enhancement
- Refocusing from vulnerabilities to empowerment
- Shifting investment to developmental strategies to address radically changing social needs

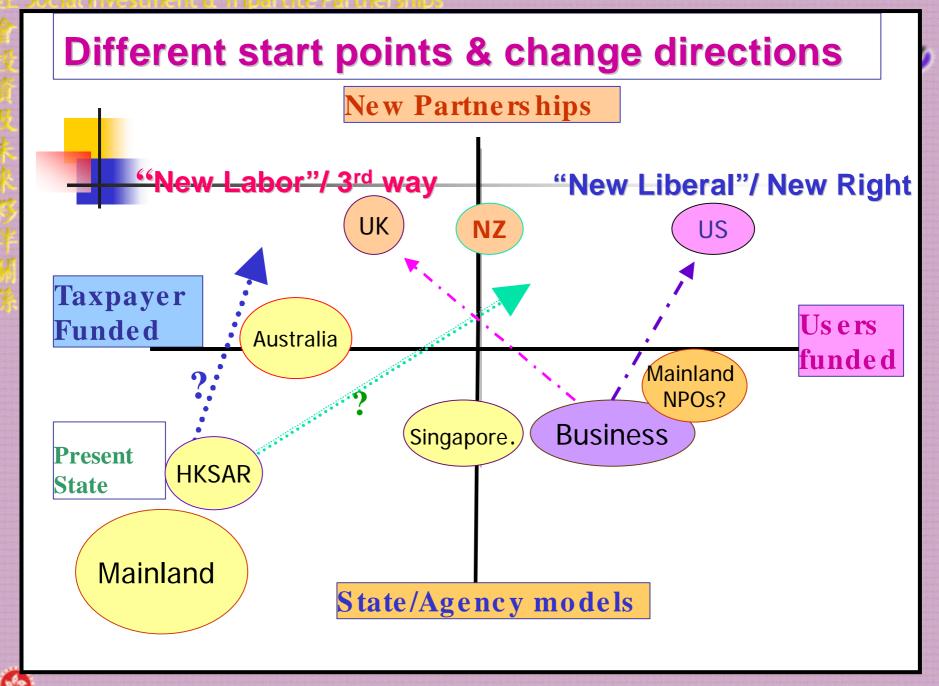




# OECD countries- strategic questions

- Addressing Sustainability
- Evaluating Developmental Outcomes
- Building individual & community capacities & resilience to cope with changes
- Rebuilding springboards to independence
- Re-balancing responsibilities





### HK's unique local conditions

- Government commitments to a caring
  - & healthy society



- Deferred economic & social reforms deficits
- Capacity to cope with escalating pace and increasing complexity of social and economic changes - sorely tested
- Inflated growth during 90s need consolidation
- Questions about sustainability
- Changing cultural values towards individual, family, community & government responsibilities at times of need



# Refocusing our welfare policies and strategic directions:

- Doing more of the same is not the answer questions about sustainability and effectiveness
- New solutions needed for new social and economic realities
- Shift from expanding provision to focused development
- Better investment of existing resources
- [ Note: Annual investment in social welfare has increased by over 300% from \$10 billions to \$33 billions in the past 10



### The Policy Address directions - policy initiatives to enhance social capital

- 1. "Engage relevant parties in developing our strategies to enhance social capital", &
- 2. "Examine, in consultation with SWAC and the CIIF Committee, ways to develop this tri-partite partnership [between government, the business community and the third sector (notfor-profit sectors)], & to consolidate & promote the successful experience of the CIIF.... to inculcate this concept in the community to help it take root."

## Strategic refocusing

Social investment: shifting away from one-way welfare provision to judicious investment of resources to build individual & community capacities for mutual help with social inclusion and active economic participation outcomes

Tri-partite partnerships: realigning social responsibilities & roles

## Building on earlier strategies:

- LSG changing how we fund services
- Service integration and one-stop-shop approach to delivery changing how we deliver
- Capacity building changing beliefs & strategies to build strength and resilience, even in adversity, for self-help & mutual help
- Social entrepreneurship making rehabilitation services more enterprising & building more public/private partnerships



# Making links ...



❖Between - the issues ···►
the strategies ···►
possible implications ···►
the results and targets - that we need to work through together.

#### Social Strategic issues responses **Social** Unemployment **Investment** People in adversities **Suicide Family Break-up Tripartite Partnerships** Violence,

#### **Action Implications**

**Shift resources** – to active welfare & build capacity

#### **Redesign programmes**

- developmental outcomes
- Demonstrate social returns - social capital

Shared responsibilities

Mobilized resources

Re-aligned business policies & practices

Increased social & economic opportunities

# Policy goals, objectives & targets

Sustainable social capital – fair within generations, equitable between generations & affordable across generations.

#### **Individual capacity**

Increased resilience

#### **Community capacity**

- stronger mutual help networks
- Increased opportunities
- Greater social & economic inclusion

abuse, crime,

conflicts

# Finding common languages to reflect shared visions & values

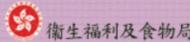
- Welfare & social work is value-based
- We must start with searching for "shared vision"
- Revisit our welfare philosophies
- Refocus on "why" we do what we do & for "what results"
- Increase evidence based practice be resultsorientated
- Address public skepticism about welfare spending
- Demonstrate effectiveness of & social returns from current expenditures & programmes
- Realign responsibilities Government cannot effectively intervene in every aspect of individuals lives



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# Need sector stakeholders involvement to help the sea-change

- Help lead key areas of change e.g. clarifying philosophies, developing evaluative framework to assessment policy impact, and programme effectiveness
- Keep a strategic overview
- Learning together become a versatile & learning sector, master change & uncertainties (fact of life)



Need the sector to help realize, our vision - a caring & healthy society

 Build capacities, apply collective talents, strengthen commitments, invest resources, extend partnerships, focus on

results

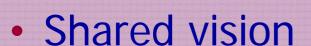


### Affirming our shared values & principles (to guide critical choices);

- Self reliance
- Collaboration
- Mutual Help
- Shared responsibilities
- Equal opportunities for self-enhancement
- Partnerships
- Equity
- Sustainability



# Starting a dialogue so that, we can move ahead together, with

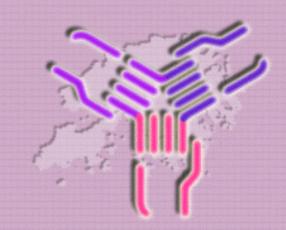


Shared values

Shared understanding



# Let's hear each other's views -



#### On

- The local situation
- Analysis of our shared experience
- Values & Philosophies
- Directions and way forward ....



# Thank you!

